

Interim targets: Guideposts to reaching long-term climate change goals

Brian O'Neill International Institute for Applied Systems Analysis Laxenburg, Austria

Contributors:

James Wang & Bill Chameides, Environmental Defense Michael Oppenheimer, Princeton University Annie Petsonk, Environmental Defense Ilkka Keppo & Keywan Riahi, IIASA

Presented at the IIASA-RITE International Symposium 12 March 2007, Tokyo



Long-term Climate Change Policy Goals

1992: Framework Convention

- Objective: "...stabilization of greenhouse gas concentrations concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system."
- "...within a time-frame sufficient to allow ecosystems to adapt naturally to climate change, to ensure that food production is not threatened and to enable economic development to proceed in a sustainable manner."



Short-term Climate Change Policy Goals

1997: Kyoto Protocol

- Legally binding emissions reductions targets for industrialized countries for 2008-2012
- 2001: Many details of flexible mechanisms agreed to at COP 10 in Marrakech
- 2005: Entry into force



Dangerous interference: Criteria for Concern, IPCC

	Very Low	Higher	Risks from Future Large-Scale Discontinuities
	Positive o <mark>r Negative Market Impacts;</mark> Majority of People Adversely Affected	Net Negative in All Metrics	Aggregate Impacts
	Negative for Some Regions	Negative for Most Regions	Distribution of Impacts
	Increase	Large Increase	Risks from Extreme Climate Events
	Risks to Some	Risks to Many	Risks to Unique and Threatened Systems
0.6 Past	0 1 2 Future	3 4 5	
Increase in Global Mean Temperature after 1990 (°C)			

Source: Smith et al., 2001, IPCC TAR WG2, Ch. 19.



Problem

Will be difficult (in the near future, impossible?) to agree on what level of climate change is "dangerous"

Meanwhile,

- we may commit ourselves to potentially dangerous *levels* of climate change
- we may commit ourselves to potentially dangerous rates of climate change
- we lack policy signals to guide decisions with long time horizons – exactly the kinds of decisions necessary for meeting long-term goals
- Short-term policies (e.g., Kyoto Protocol) do not sufficiently guard against these problems



















Interim Concentration Targets

- Keep a range of century-scale targets feasible while uncertainties are narrowed
- Limit rates of climate change in the medium term
- Better inform multi-decade planning horizons
- May broaden grounds for agreement in policy discussions
- Would require periodic review and updating as new information became available
- Does not imply any single policy regime for achieving it



Interim Concentration Targets

- Targets could take range of forms, from weak to strong:
 - Evaluation framework for climate policy proposals
 - Informal aspirational goal(s)
 - Formal targets under Convention/Protocol regime
 - Integrating point for parallel policy regimes?



Why Concentrations?

 Balances uncertainty in consequences with uncertainty in required mitigation activity

activities -> emissions -> concentrations -> climate change -> impacts

- Easier to detect progress toward concentration goal than temperature goal
- Equivalent CO₂ integrates across multiple gases



Why Mid-Century?

- Psychologically tractable
- Political precedents (GATT/WTO, Social Security)
- Long enough to affect rates of temperature change, short enough to constrain them
- Consistent with timescale of long-lived capital



Related Proposals or Analyses

- Medium-term emissions goals by countries (e.g., UK) or states (e.g., California)
- Global emissions goals (Corfee-Morlot and Hoehne, 2003; Pacala and Socolow, 2004)
- Technology needs in medium term (Hoffert et al., 2002; Pershing and Tudela, 2003)
- Recent policy proposals:
 - WBCSD (Nov. 2006): mid-century global emissions goal
 - GROCC (Feb. 2007): "ambitious but achievable" midcentury CO₂ concentration target



Constraining Rates of Change



Rate of Temperature Change

- Different pathways to same long-term stabilization level imply substantially different rates of warming in the interim period
- Differences in rates of warming are large enough to be of concern for impacts that might be considered "dangerous"
- Examples: Thermohaline circulation shutdown, ecosystem impacts.



Illustrative Emissions Pathways

- Peak then decline pathway for Kyoto gases
- Non-Kyoto gases follow median of SRES scenarios
- A range of concentration targets achieved in 2050



Source: Wang et al., in prep.



Rate of Change vs. 2050 Target





Rate of Change vs. 2050 Target





Keeping Long-Term Options Open: Exploring Atmospheric Pathways



Source: Wang et al.



Source: Wang et al.



Source: Wang et al.



Source: Wang et al.

ILASA

















Keeping Long-Term Options Open: What Kind of Target?



IIASA Integrated Assessment Framework





Source: Keppo et al., TFSC, 2007.

ILASA



Medium-term Conditions in GGI Mitigation Scenarios



Source: Keppo et al., TFSC, 2007.



Medium-term Conditions in GGI Mitigation Scenarios



Source: Keppo et al., TFSC, 2007.





ILASA

Source: Keppo et al., TFSC, 2007.



Conclusions

- An interim target could constrain rates of temperature change and preserve long-term options, serving as a bridge to a longer term climate goal
- Target setting plus regular review could serve as important anchor for medium-term policy expectations, facilitating long-term investments
- A globally-agreed interim target could serve as means of integrating across a fragmented international policy regime
- Useful additional analysis:
 - Implications of different metrics for an interim target: what medium-term conditions would position us best for the second half of the century?
 - Costs and political feasibility of different interim targets
 - Implications of interim targets for shorter-term actions



Mitigation Costs of Interim Targets: Research Needs



Costs in GGI Mitigation Scenarios





Costs in GGI Mitigation Scenarios





Costs in GGI Mitigation Scenarios





Costs of Interim Targets





Costs of Interim Targets

