A Practical and Realistic Climate Change Agenda

Honorable James L. Connaughton February 2013

Current Situation in the United States

Global Goal:

- Bush and Obama: 50% Reduction by 2050
- Implies 80% from Developed Nations
- Not adopted by Congress under either party

National Goals:

- Bush (2002): Improve GHG Intensity 18% by 2012
 - ✓ Goal was achieved in 2012
- Bush (2008): Stop Emission Growth by 2025
 - ✓ May be on track, but outcome not certain
- Obama (2009): Reduce 17% Below 2005 by 2020
 - ✓ May be on track, but outcome not certain
- Obama (2011): 80% Clean Electricity by 2035

Contributing US Market Dynamics

Slower Economic Growth

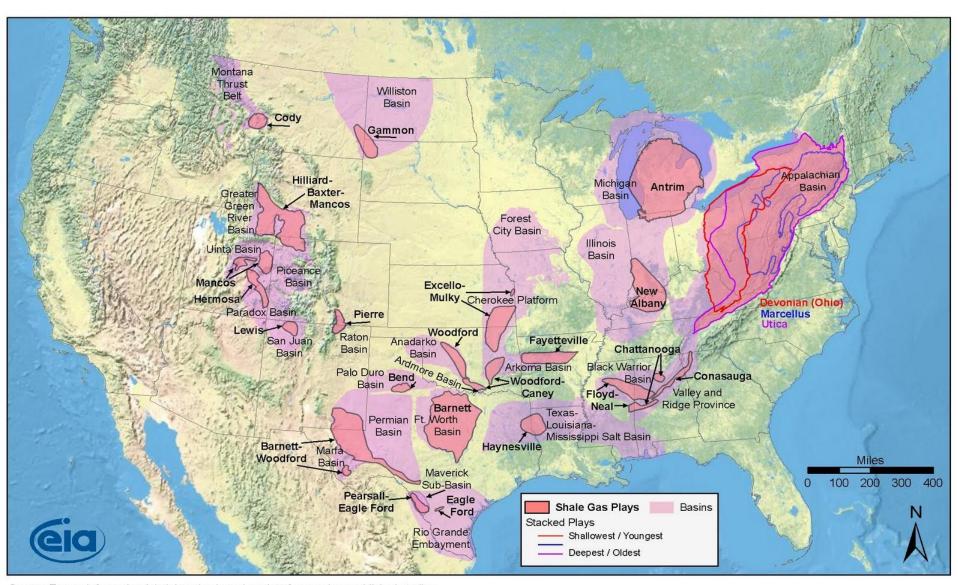
- Lower Transportation Fuel Demand
- Flat and Potentially Decreasing Electricity Demand

Advances in Efficiency and Price Demand Response US Shale Gas

- Transformational Technology Breakthrough
- Collapsing Prices (consumers saved \$100B)
- Replacing Coal Electricity Generation
 - Gas: 15% in 1988, 32% in 2Q 2012
 - Coal: 57% in 1988, 34.5% in 2Q 2012
 - Renewables: Only up 1%, mostly wind at night

Pending: Natural Gas Vehicles, LNG Exports?

Shale Gas Plays, Lower 48 States



Source: Energy Information Administration based on data from various published studies Updated: May 28, 2009

Contributing Policy Dynamics

9 Major Mandates

Power Plant Air Pollution*

Vehicle Fuel Efficiency*

Renewable Fuel*

Lighting Efficiency*

Appliance Efficiency

Ozone Depleting Substances

Renewable Power* (30+ States)

Greenhouse Gases* (10 States)

Building Efficiency (State)

Supporting Incentives

n/a

Tax Credits, Subsidies

Tax Credits (expired)

Tax Credits, Subsidies

Rebates, Subsidies

n/a

Tax Credits, Emission Credits

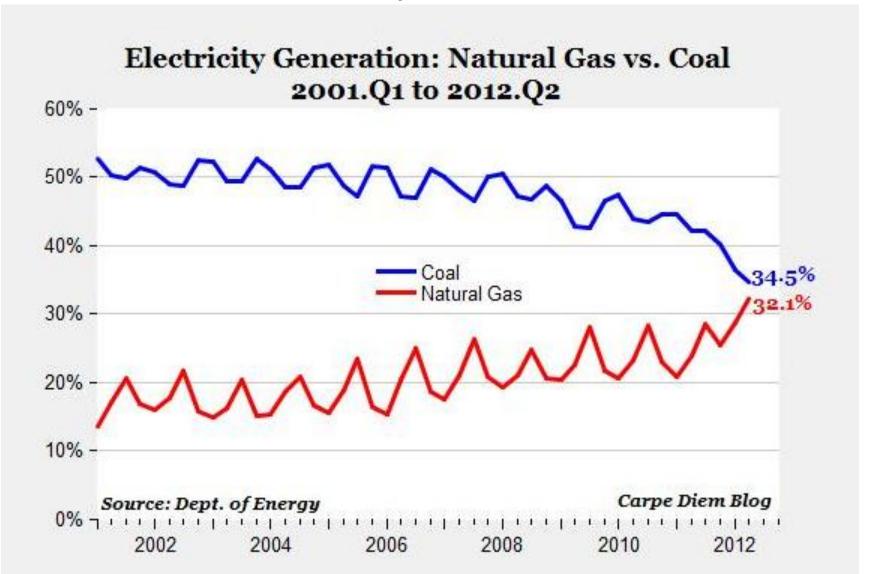
n/a

Tax Credits, Subsidies

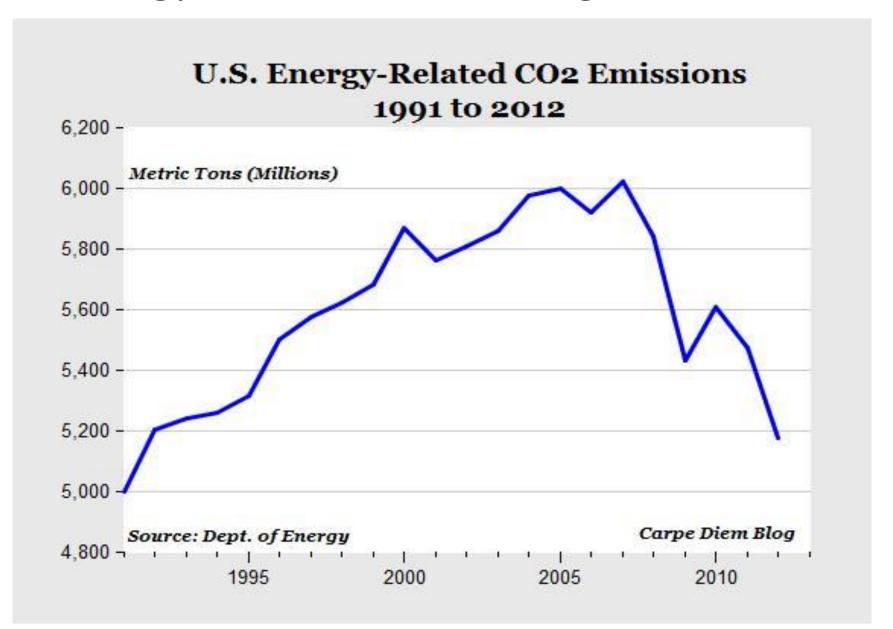
Pending: Clean Electricity Standard for Power Plants?

Economy-Wide "Cap and Trade" No Longer Plausible

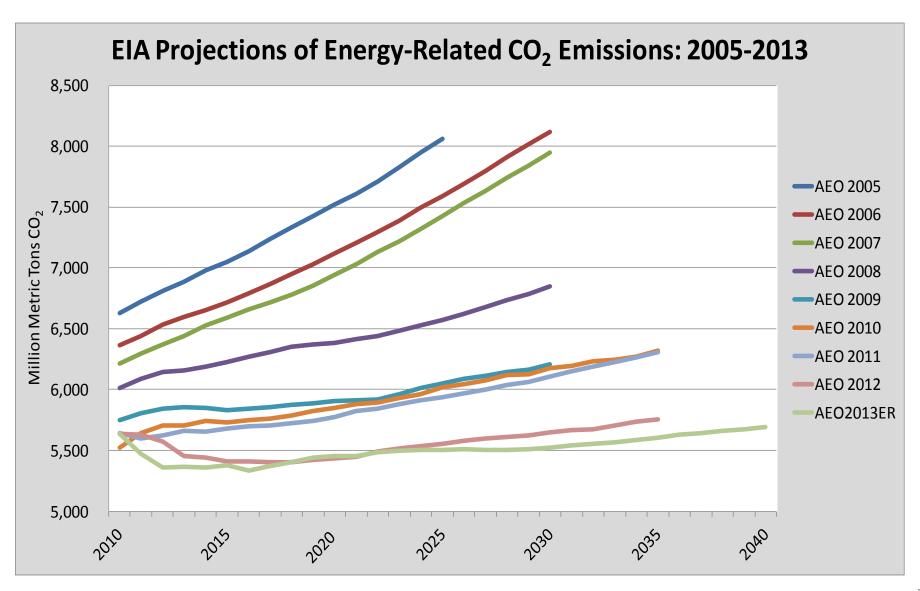
Gas Up and Coal Down Sharply in Electricity Generation



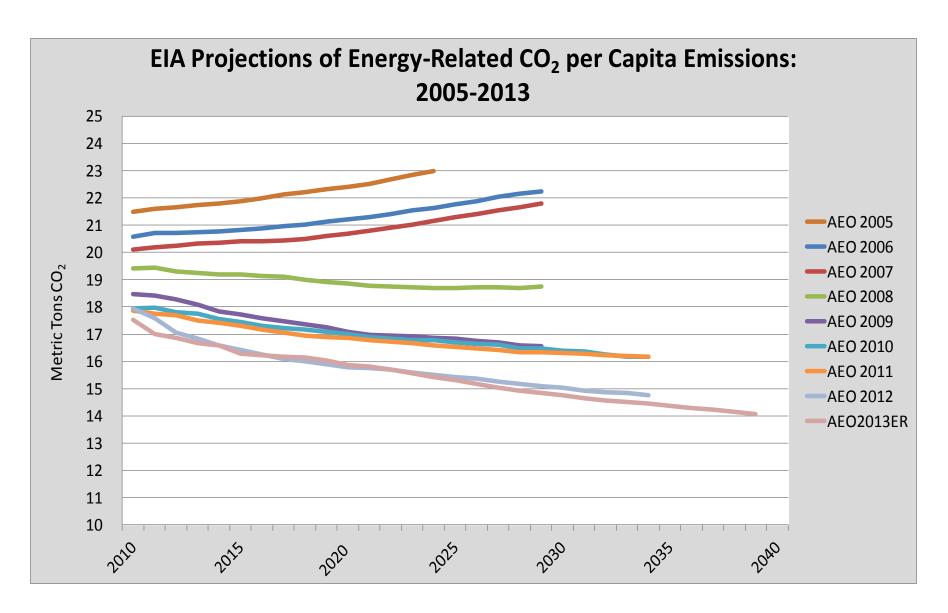
US Energy Emissions Returning to 1990 Levels



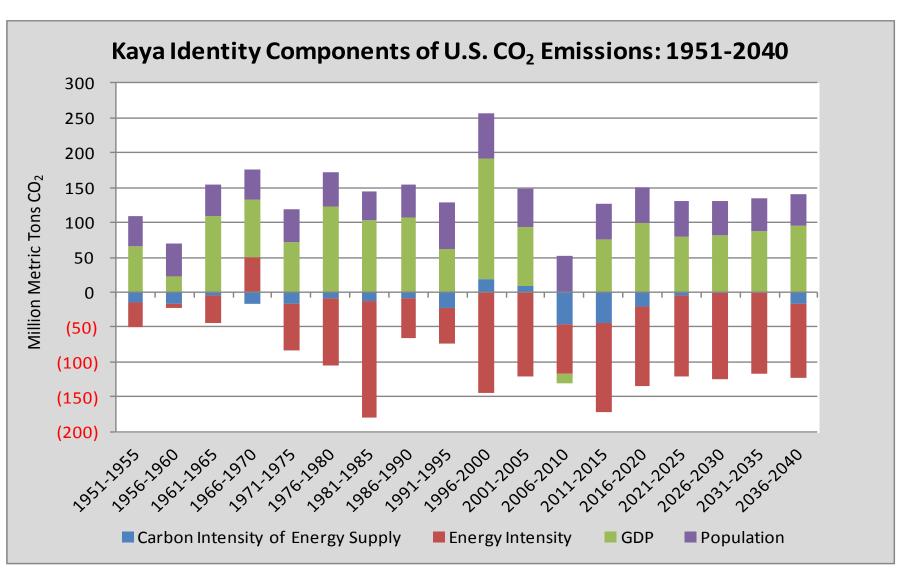
RESULTS OF CHANGING US MARKET AND POLICY



RESULTS OF CHANGING US MARKET AND POLICY



DECLINING TO FLAT KAYA IDENTITY



Impact of Carbon Prices on US Energy Costs

\$20/ton adds about 20 cents to a gallon gasoline and 1 cent kwh to electricity

Energy Product	Additional Cost by Volume at:			Average	Percent Increase from 2011 at:			
	\$20/Metri c Ton CO ₂	\$50/Metric Ton CO ₂	\$100/Metric Ton CO ₂	2011 Nominal Price	\$20/Metri c Ton CO ₂	\$50/Metri c Ton CO ₂	\$100/Metric Ton CO ₂	
Distillate Fuel Oil (Residential) (\$/gal)	\$0.20	\$0.51	\$1.01	\$3.66	5.5	13.9	27.7	
Diesel (Transportation) (\$/gal)	\$0.20	\$0.51	\$1.01	\$3.58	5.7	14.2	28.3	
Motor Gasoline (\$/gal)	\$0.18	\$0.44	\$0.89	\$3.42	5.2	13.0	25.9	
Jet Fuel (\$/gal)	\$0.19	\$0.48	\$0.96	\$3.04	6.3	15.7	31.5	
Residual Fuel Oil (All Users) (\$/gal)	\$0.24	\$0.59	\$1.18	\$2.64	8.9	22.3	44.7	
Coal (Electric Power) (\$/short ton)	\$37.00	\$92.51	\$185.02	\$46.38	79.8	199.5	398.9	
Natural Gas (Residential) (\$/tcf)	\$1.08	\$2.71	\$5.42	\$11.05	9.8	24.5	49.1	
Natural Gas (Electric Power) (\$/tcf)	\$1.08	\$2.71	\$5.42	\$4.87	22.3	55.7	111.3	
Electricity (Ave. Price All Sectors) (\$/kwh)	\$0.011	\$0.027	\$0.055	\$0.099	11.1	27.7	55.3	
Sources: EIA, Documentation for Emissions of GHGs 2006, Table 6-1; EIA AEO 2013 Year-by-Year Reference Tables 8, 12, 13, 15 & 18.								

International Situation: Formal Uncooperative UNFCCC Process

- ➤ 189 Countries—Only ~20 With Emission Share > 1%
- > Represented by Foreign Affairs or Environment Officials
- ➤ Endless Re-Negotiation of Texts That Barely Change
- Unrealistic Expectations of Large New Wealth Transfers
- Relatively Small and Inconsequential Financing
- ➤ About 10,000 Conflict-Prone Stakeholders
- ➤ Business Participation Very Limited and Declining
- ➤ Massively Expensive Administrative Costs
- ➤ Withdrawal of Canada, Russia, Japan from KP

Durban Agreement: We Agree to Agree in Three Years on Agreed Actions Starting in Eight Years

International Situation: Informal Cooperative Processes

- Major Economies Forum (16 Nations + EU)
- Global Methane Initiative ("Methane to Markets")
- ➤ Global Alliance for Clean Cookstoves
- Global Partnership for Low Emission Development
- Global Gas Flaring Reduction Partnership
- Adaptation Partnership
- Climate and Clean Air Coalition to Reduce Short Lived Climate Pollutants
- > Asia-Pacific Partnership Clean Development & Climate
- > Other Regional, National, and Local Partnerships
- Traditional International Development Financing

International: Informal Cooperative Processes--"BizMEF"













































Different Approaches Yield Different Results

UNFCC/Kyoto Protocol (1992/1997)

- Top down, economy-wide approach
- Single, inflexible short term targets
- No developing nation commitments
- Small and declining private sector role
- Promises of major wealth transfers
- No meaningful technical review process
- No meaningful economic review process
- Focused on international implementation
- Achieving less GHG reductions than KP

Mostly Unsuccessful International Treaty

Montreal Protocol (1987)

- > Bottom up, sector specific approach
- Multiple, flexible long term targets
- > Developing nation commitments
- > Robust private sector engagement
- ➤ No promise of major wealth transfers
- Objective technical review process
- Objective economic review process
- Focused on national implementation
- Achieving more GHG reductions than KP

Mostly Successful International Treaty

Go "Back to the Future" and Rationalize Process

Original 1992 UNFCC Principles	Kyoto Protocol	Montreal Protocol
Cooperate as widely as possible	×	~
Share common responsibility; differentiate according each country's circumstances	×	~
Respect national sovereignty of environmental and development policies and priorities	×	~
Re-evaluate science, technology, and economics continually	×	~
Focus on actions producing net economic and environmental co-benefits	×	~
Pursue comprehensive approach at global, regional, national and local levels	×	~
Address all greenhouse gases, sources and sinks taking into account relative contribution	×	~
Coordinate actions to assure sustained economic growth and poverty eradication	×	~